Act 173 Update

Emily Byrne, Chief Financial Officer Emily Simmons, General Counsel January 29, 2019



Topics

- 1. Act 173 Overview
- 2. Agency work to date
 - Positions
 - Technical Assistance and Professional Learning
 - Rule-making
 - Fiscal Tool
 - Other



Genesis of Act 173

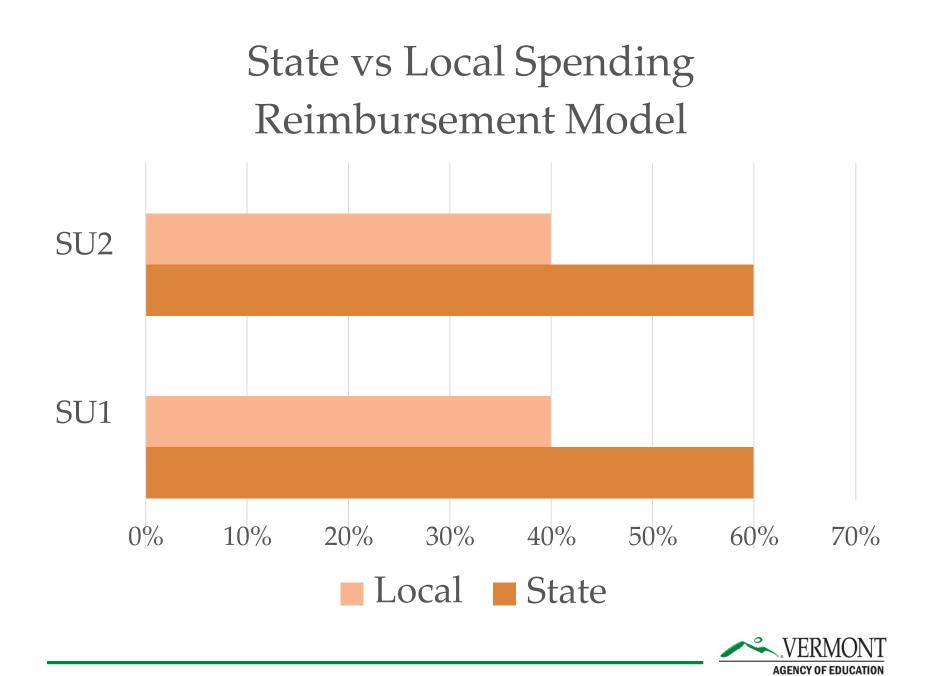
- Informed by two studies issued by the General Assembly to review funding and practice in part due to increasing growth in state spending on special education
- Goals of Act 173:
 - Increase flexibility for SUs for spending for students who require additional supports
 - Reduce administrative burden
 - Bring predictability and transparency to the special education appropriation by shifting to a census based block grant



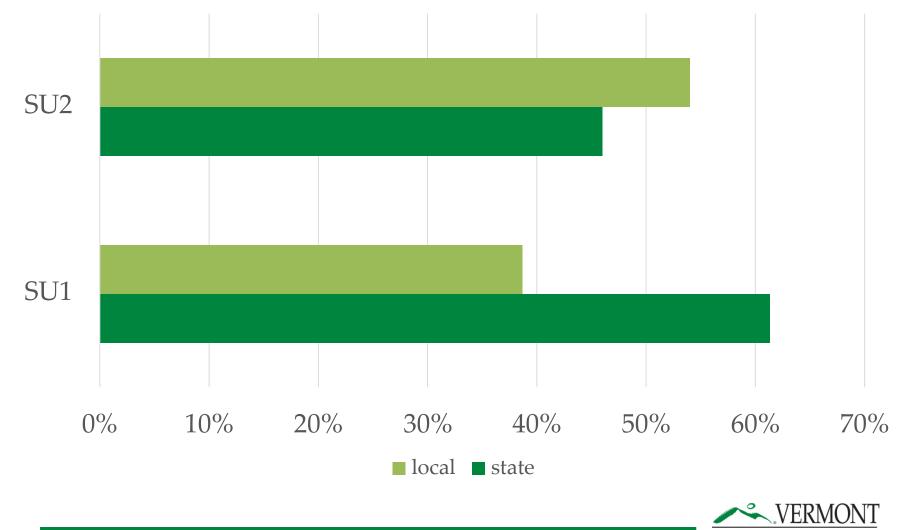
Act 173 Funding Model

• A fixed amount will be given to each SU on a per ADM basis, the balance of special education costs will be picked up by local budgets (replacing the current 40% local share)





State vs Local Spending Census Model



AGENCY OF EDUCATION

Census Grant Variables

- The share of total spending on special education spending provided by the state will vary for each SU
 - Impacted by
 - ADM
 - Total Spending locally
- Once the state census grant has been exhausted additional spending to ensure FAPE must be provided by SUs



Act 173: Special Education Funding Unchanging

- Portion of Special Education expenditures previously covered by the State at 60%
 - Grants to non-state entities for services
 - Grants to school for professional development
- Other special education funding mechanisms
 - State-placed students: state reimburses special education expenditures at 100%
 - Residential placement: state pays 100% of special
 - education costs
 - PreK Special Education Block Grant (EEE)



AOE Positions

- Three positions created in Act 173
 - Two positions to support the programmatic shifts in SU/SDs
 - One for Special Education
 - One for MTSS
 - One Special Education attorney



Technical Assistance and Professional Learning

- What TA/PL will be offered?
- Who will receive it?
- When will we be offering it, and how will schools access it?
- How will we know that it has been effective?



Who will receive TA/PL?

- Everyone will have access to all supports
- Differentiation
 - Currently examining a needs assessment
- Different levels of AOE involvement
 Comprehensive Schools v Everyone else
- Integrated, not parallel



Act 173 Rulemaking Update

- AOE is working on Drafting Rules for the State Board to consider
- Seeking input from various stakeholders in the field as part of the process
- Working with the Advisory Group on recommendations for Board related to rule making and for General Assembly related to statute
- Plan to start formal rulemaking in the spring



Proposed Rulemaking Milestones

March 1, 2019: AOE presents the first draft of its rules to the Advisory Committee

March 20, 2019: AOE presents draft rules to SBE

April, 2019: AOE files proposed rules with ICAR after SBE approval

May, 2019: AOE files proposed rules with the Secretary of State after ICAR approval

May-August, 2019: Public Comment on proposed rules

August, 2019: Present final proposed rules to the SBE

September, 2019: AOE files proposed rules w LCAR and Secretary of State

October 15, 2019: AOE files adopted rules with Secretary of State



Overall Structure

Special Education Rules

Census-Based Funding Rules

Independent School Rules



Special Education Rules

 Part B entitlement rules will remain unchanged, but will be reviewed again after the new funding rules have been developed to determine if there are any inconsistencies.

 Existing funding rules (Rule 2366) will be separated from the body of Special Education rules. New census-based funding rules and revisions to existing rules within Rule 2366 will be promulgated as a separate body of rules.



Census-Based Funding Rules

 Maintaining funding rules independent of programmatic rules will allow easier future revision to either body.

 Clear and concise rules in conjunction with well-developed policies and procedures will enhance the flexibility of funding and spending as envisioned by the Act.



Independent School Rules

- The Advisory Group will recommend to the General Assembly amend this part of Act 173
- Under the Advisory Group's draft proposal:
 - Special Education at large independent schools would be funded similarly to public schools under the new law (block grant)
 - Small independent schools would be funded through a reimbursement construct (current model).



Fiscal Projection Tool

- AOE released a tool to Business Managers to help estimate the level of the census grant and extraordinary cost funding that will be provided by the state in FY 2021 through FY 2025
- Funding will be connected to:
 - Local Historical Spending
 - State Level Appropriations
 - ADM



Fiscal Projection Tool

- IMPORTANT the Census grant will only replace the State portion of reimbursement and the mainstream block grant (roughly 60% of costs)
- Local Districts will be responsible for the balance (the remaining 40%)
- The state's assistance to an SU for special education will no longer be related to the amount spent.



Other

- Development of Process and Procedures to ensure compliance with IDEA
 - Allowable costs
- Survey
- Round Table meetings
- Website
- Possible Technical Changes to 173

